
4. CENTRAL GOVERNMENT OWN EXPENDITURE

INTRODUCTION

4.1 This section provides summary analyses of central government's own expenditure, i.e. the expenditure of government departments on their own activities and their funding of other non-trading central government bodies. It excludes expenditure by central government bodies that goes to support the spending of local authorities and public corporations. Central government's own expenditure accounts for about 70 per cent of Departmental Expenditure Limits and about 90 per cent of Departmental AME.

4.2 All the analyses of central government's own expenditure in this section offer further breakdowns of the figures given for central government's own expenditure in the sectoral spending **Table 1.15**.

4.3 Data in **Tables 4.1** to **4.4** are on a resource basis. Outturn in **Table 4.5** is part cash and part resources. Outturn from 1997–98 to 1999–00 is cash; outturn for 2000–01 and 2001–02, estimated outturn for 2002–03 and plans for 2004–05 and 2005–06 are resources. For a discussion of the implications of this data approach, see the box in Chapter 3, "Cash and Resources". All outturn data (to 2001–02) in this chapter are National Statistics.

CENTRAL GOVERNMENT OWN EXPENDITURE BY DEPARTMENT

4.4 **Table 4.1** gives a departmental breakdown of central government's own expenditure, actual and planned, for the period 1998–99 to 2005–06. Expenditure falling in DEL is shown separately from expenditure falling in Departmental AME. In a number of areas, for example education, transport, and law and order, a relatively large proportion of expenditure is carried out by local authorities, with only a relatively small proportion spent directly by central government – some of which will be recorded under Scotland, Wales or Northern Ireland. Partly as a result, social security, health and defence together account for some two thirds of total central government own spending. Other AME includes locally financed expenditure which is classified as central government spending (see para 1.16).

4.5 **Tables 4.2** and **4.3** show, for 1998–99 through to 2005–06, central government expenditure, actual and planned, for each department, separated between current/resource and capital expenditure. Departmental totals for resource expenditure within DEL include non-cash items. These are deducted in the accounting adjustments to get to a measure of total current expenditure that is consistent with national accounts.

CENTRAL GOVERNMENT OWN EXPENDITURE BY ECONOMIC CATEGORY

4.6 **Table 4.4** shows central government departmental expenditure by economic category. This table is on a national accounts basis, and excludes all non-cash resource budgeting items.

4.7 The pay totals in **Table 4.4** exclude the pay of most NHS employees employed by NHS trusts, because NHS trusts are public corporations. Health authorities' purchase of health care from providers (mostly from NHS Trusts but also from hospitals managed by health

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authorities under contracts) is classified as procurement of goods and services. In the case of contracts with NHS Trusts, it is the payments for the goods and services provided, rather than the trusts' actual expenditure, that is recorded in central government's own expenditure.

CENTRAL GOVERNMENT OWN EXPENDITURE BY FUNCTION

4.8 [Table 4.5](#) shows central government own expenditure by function. This allocates to the appropriate function the expenditure for which the devolved administrations in Scotland, Wales and Northern Ireland are responsible. As with the similar analyses of total public spending in [Chapter 3](#), the key concept in this table is total expenditure on services (see para 3.4 and [Appendix F](#)). Because expenditure by local authorities is excluded, it is possible to include figures for the future plans years here as well as data for the past.

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Table 4.1 Central government own expenditure by department, 1998–99 to 2005–06

| Outturn data in this table fall within the scope of National Statistics | | | | | | | | |
|--|----------------------|----------------|----------------|----------------|-------------------|----------------|----------------|----------------|
| | resources, £ million | | | | | | | |
| | 1998–99 | 1999–00 | 2000–01 | 2001–02 | 2002–03 | 2003–04 | 2004–05 | 2005–06 |
| | outturn | outturn | outturn | outturn | estimated outturn | plans | plans | plans |
| Within DEL^{(1) (2)} | | | | | | | | |
| Education and Skills | 9,594 | 11,311 | 12,149 | 13,936 | 15,864 | 17,369 | 18,992 | 20,832 |
| Health | 38,802 | 40,249 | 43,842 | 51,259 | 55,848 | 62,024 | 68,151 | 75,091 |
| Transport | 3,263 | 3,303 | 2,995 | 4,095 | 5,031 | 6,002 | 6,161 | 6,731 |
| Office of the Deputy Prime Minister | 1,377 | 2,052 | 2,158 | 2,419 | 3,260 | 3,525 | 3,815 | 4,053 |
| Local Government | 212 | 241 | 235 | 246 | 259 | 354 | 393 | 381 |
| Home Office | 3,358 | 3,422 | 4,607 | 6,422 | 7,499 | 7,903 | 7,926 | 8,639 |
| Lord Chancellor's Departments | 2,383 | 2,146 | 2,477 | 2,734 | 3,026 | 2,824 | 3,047 | 3,128 |
| Attorney General's Departments | 337 | 335 | 375 | 428 | 498 | 482 | 519 | 539 |
| Defence | 28,510 | 29,500 | 31,493 | 30,693 | 32,298 | 29,248 | 29,826 | 30,719 |
| Foreign and Commonwealth Office | 1,121 | 1,152 | 1,322 | 1,370 | 1,513 | 1,540 | 1,445 | 1,518 |
| International Development | 2,420 | 2,764 | 2,979 | 3,187 | 3,588 | 3,629 | 3,749 | 4,495 |
| Trade and Industry | 3,034 | 3,820 | 5,932 | 5,231 | 4,849 | 5,032 | 5,014 | 5,418 |
| Environment, Food and Rural Affairs | 2,128 | 2,459 | 2,875 | 2,919 | 2,974 | 3,000 | 2,949 | 2,999 |
| Culture, Media and Sport | 921 | 956 | 957 | 1,042 | 1,205 | 1,291 | 1,322 | 1,406 |
| Work and Pensions | 4,751 | 5,341 | 5,656 | 5,794 | 7,097 | 7,245 | 7,586 | 7,501 |
| Scotland | 8,383 | 8,825 | 9,642 | 11,478 | 12,770 | 13,097 | 13,971 | 15,177 |
| Wales | 3,586 | 3,819 | 4,313 | 4,965 | 5,732 | 6,318 | 6,792 | 7,403 |
| Northern Ireland Executive | 4,364 | 4,601 | 5,182 | 5,539 | 6,272 | 6,425 | 6,733 | 7,144 |
| Northern Ireland Office | 1,008 | 1,127 | 856 | 962 | 1,186 | 1,097 | 1,131 | 1,178 |
| Chancellor's Departments | 3,208 | 3,421 | 3,378 | 4,097 | 4,602 | 4,618 | 4,790 | 4,971 |
| Cabinet Office | 1,219 | 1,441 | 1,352 | 1,528 | 1,707 | 2,208 | 1,851 | 1,878 |
| Allowance for shortfall | | | | | -4,916 | | | |
| Total central government own expenditure within DEL^{(1) (2)} | 123,979 | 132,286 | 144,774 | 160,345 | 172,160 | 185,231 | 196,161 | 211,201 |
| Within Departmental AME | | | | | | | | |
| Education and Skills | 6,097 | 6,277 | 6,460 | 6,657 | 6,651 | 5,755 | 5,889 | 6,068 |
| Health | 5,403 | 7,170 | 4,803 | 13,769 | 7,503 | 6,183 | 6,559 | 6,952 |
| Transport | 2,075 | 1,771 | 1,725 | 2,107 | 2,131 | 2,296 | 2,089 | 1,579 |
| Office of the Deputy Prime Minister | 482 | 468 | 445 | 983 | 902 | 850 | 704 | 734 |
| Home Office | -1 | 312 | 1 | -1 | 1,691 | 1 | 1 | 1 |
| Lord Chancellor's Departments | 81 | 87 | 92 | 96 | 102 | 47 | 53 | 55 |
| Defence | 3,949 | 4,154 | 4,420 | 4,604 | 6,441 | 4,537 | 4,479 | 4,499 |
| Foreign and Commonwealth Office | | -1 | | 5 | 5 | 5 | 5 | 5 |
| International Development | 132 | 58 | 81 | 59 | 56 | 60 | 57 | 54 |
| Trade and Industry | -54 | 1,650 | 2,036 | 1,475 | 4,045 | -20 | -99 | -38 |
| Environment, Food and Rural Affairs | 2,326 | 2,166 | 3,607 | 2,316 | 1,836 | 1,267 | 1,615 | 1,590 |
| Culture, Media and Sport | 1,515 | 1,579 | 1,530 | 1,339 | 1,604 | 1,912 | 1,654 | 1,308 |
| Work and Pensions | 72,218 | 76,008 | 77,237 | 82,270 | 85,879 | 89,584 | 91,272 | 94,471 |
| Scotland | 2,342 | 1,931 | 2,080 | 2,284 | 2,255 | 1,962 | 1,919 | 1,964 |
| Wales | 190 | 177 | 172 | 394 | 413 | 397 | 397 | 397 |
| Northern Ireland Executive | 3,416 | 3,506 | 4,085 | 4,379 | 4,994 | 5,072 | 5,282 | 5,483 |
| Northern Ireland Office | -88 | -92 | 3 | 42 | 41 | 50 | 50 | 50 |
| Chancellor's Departments | 7,462 | 9,582 | 12,585 | 14,112 | 15,054 | 17,872 | 21,117 | 22,659 |
| Cabinet Office | 4,181 | 4,188 | 3,233 | 4,695 | 4,003 | 4,765 | 4,986 | 5,221 |
| Total central government own expenditure within Departmental AME | 111,726 | 120,991 | 124,595 | 141,588 | 145,606 | 142,596 | 148,029 | 153,052 |
| Locally financed support in Northern Ireland | 97 | 111 | 129 | 156 | 141 | 145 | 154 | 167 |
| Net payments to EC institutions | 3,590 | 2,807 | 3,697 | 770 | 2,288 | 2,307 | 3,042 | 3,367 |
| Central government debt interest | 28,760 | 24,927 | 25,945 | 22,051 | 20,845 | 21,833 | 23,214 | 24,277 |
| Accounting and other adjustments ⁽¹⁾ | -22,164 | -29,276 | -29,034 | -39,100 | -31,421 | -21,500 | -18,300 | -16,500 |
| Total central government own expenditure⁽¹⁾ | 245,988 | 251,846 | 270,106 | 285,811 | 309,620 | 330,600 | 352,300 | 377,600 |

(1) Full resource budgeting basis, net of depreciation.

(2) See footnote 2 to Table 1.15.

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Table 4.2 Central government own current expenditure by department, 1998–99 to 2005–06

| Outturn data in this table fall within the scope of National Statistics | | | | | | | | |
|---|----------------------|----------------|----------------|----------------|-------------------|----------------|----------------|----------------|
| | resources, £ million | | | | | | | |
| | 1998–99 | 1999–00 | 2000–01 | 2001–02 | 2002–03 | 2003–04 | 2004–05 | 2005–06 |
| | outturn | outturn | outturn | outturn | estimated outturn | plans | plans | plans |
| Within Resource Budget DEL | | | | | | | | |
| Education and Skills | 9,592 | 11,308 | 12,122 | 13,819 | 15,675 | 17,268 | 19,009 | 20,835 |
| Health | 39,299 | 40,734 | 44,247 | 51,052 | 55,378 | 61,134 | 66,872 | 72,935 |
| Transport | 2,700 | 2,846 | 2,577 | 3,467 | 4,581 | 5,596 | 5,676 | 6,519 |
| Office of the Deputy Prime Minister | 1,361 | 2,000 | 2,107 | 1,910 | 3,142 | 3,536 | 3,826 | 4,065 |
| Local Government | 211 | 241 | 235 | 246 | 248 | 316 | 333 | 350 |
| Home Office | 3,316 | 3,330 | 4,508 | 6,163 | 7,132 | 7,297 | 7,370 | 8,132 |
| Lord Chancellor's Departments | 2,374 | 2,064 | 2,512 | 2,733 | 3,030 | 2,854 | 3,084 | 3,159 |
| Attorney General's Departments | 337 | 336 | 367 | 436 | 490 | 472 | 520 | 540 |
| Defence | 29,358 | 31,331 | 33,402 | 32,315 | 41,353 | 30,746 | 31,458 | 32,274 |
| Foreign and Commonwealth Office | 1,067 | 1,118 | 1,473 | 1,413 | 1,613 | 1,621 | 1,511 | 1,578 |
| International Development | 2,445 | 2,743 | 3,000 | 3,174 | 3,592 | 3,639 | 3,752 | 4,502 |
| Trade and Industry | 3,076 | 3,912 | 5,972 | 5,291 | 4,586 | 4,650 | 4,969 | 5,439 |
| Environment, Food and Rural Affairs | 2,022 | 2,418 | 2,879 | 2,851 | 2,848 | 2,904 | 2,877 | 2,925 |
| Culture, Media and Sport | 899 | 975 | 1,020 | 1,095 | 1,228 | 1,316 | 1,381 | 1,453 |
| Work and Pensions | 5,132 | 5,363 | 5,676 | 5,721 | 7,016 | 7,340 | 7,478 | 7,531 |
| Scotland | 8,303 | 8,786 | 9,536 | 11,387 | 12,271 | 12,155 | 12,854 | 13,953 |
| Wales | 3,711 | 4,039 | 4,399 | 5,099 | 5,839 | 6,223 | 6,706 | 7,267 |
| Northern Ireland Executive | 4,201 | 4,436 | 5,139 | 5,434 | 5,866 | 6,131 | 6,401 | 6,783 |
| Northern Ireland Office | 1,011 | 1,129 | 851 | 976 | 1,191 | 1,071 | 1,113 | 1,145 |
| Chancellor's Departments | 3,283 | 3,525 | 3,767 | 4,073 | 4,552 | 4,581 | 4,705 | 4,890 |
| Cabinet Office | 1,008 | 1,359 | 1,291 | 1,497 | 1,669 | 1,805 | 1,830 | 1,845 |
| Allowance for shortfall | | | | | -3,765 | | | |
| Total within Resource Budget DEL | 124,706 | 133,993 | 147,080 | 160,152 | 179,536 | 182,655 | 193,725 | 208,120 |
| Within Resource Departmental AME | | | | | | | | |
| Education and Skills | 6,096 | 6,273 | 6,458 | 6,656 | 6,650 | 5,754 | 5,888 | 6,067 |
| Health | 5,403 | 7,170 | 4,803 | 13,769 | 7,503 | 6,183 | 6,559 | 6,952 |
| Transport | 2,075 | 1,771 | 1,725 | 2,107 | 2,131 | 2,296 | 2,089 | 1,579 |
| Office of the Deputy Prime Minister | 482 | 468 | 445 | 983 | 902 | 850 | 704 | 734 |
| Home Office | -1 | 312 | 1 | -1 | 1,691 | 1 | 1 | 1 |
| Lord Chancellor's Departments | 81 | 87 | 92 | 96 | 102 | 47 | 53 | 55 |
| Defence | 3,949 | 4,154 | 4,420 | 4,447 | 6,441 | 4,537 | 4,479 | 4,499 |
| Foreign and Commonwealth Office | 0 | -1 | 0 | 0 | -1 | -1 | -1 | -1 |
| International Development | 132 | 58 | 81 | 59 | 56 | 60 | 57 | 54 |
| Trade and Industry | 172 | 730 | 776 | 1,475 | 3,488 | 370 | 365 | 378 |
| Environment, Food and Rural Affairs | 2,317 | 2,164 | 3,606 | 2,314 | 1,834 | 1,266 | 1,613 | 1,589 |
| Culture, Media and Sport | 1,148 | 1,130 | 1,363 | 1,313 | 1,594 | 1,902 | 1,644 | 1,298 |
| Work and Pensions | 72,218 | 75,979 | 77,214 | 82,195 | 85,802 | 89,494 | 91,171 | 94,361 |
| Scotland | 2,342 | 1,931 | 2,080 | 2,284 | 2,255 | 1,962 | 1,919 | 1,964 |
| Wales | 190 | 177 | 172 | 394 | 413 | 397 | 397 | 397 |
| Northern Ireland Executive | 3,416 | 3,506 | 4,085 | 4,379 | 4,994 | 4,947 | 5,082 | 5,283 |
| Northern Ireland Office | -88 | -92 | 3 | 42 | 41 | 50 | 50 | 50 |
| Chancellor's Departments | 7,462 | 9,583 | 12,585 | 14,112 | 15,054 | 17,872 | 21,117 | 22,659 |
| Cabinet Office | 4,181 | 4,188 | 3,233 | 4,695 | 4,003 | 4,765 | 4,986 | 5,221 |
| Total within Resource Departmental AME | 111,575 | 119,588 | 123,141 | 141,322 | 144,954 | 142,752 | 148,174 | 153,141 |
| Locally financed support in Northern Ireland | 97 | 111 | 129 | 156 | 141 | 145 | 154 | 167 |
| Net payments to EC institutions | 3,590 | 2,807 | 3,697 | 770 | 2,288 | 2,307 | 3,042 | 3,367 |
| Central government debt interest | 28,760 | 24,927 | 25,945 | 22,051 | 20,845 | 21,833 | 23,214 | 24,277 |
| Classification changes to national accounts | -3,954 | -5,880 | -6,003 | -6,695 | -6,765 | -9,587 | -9,949 | -10,785 |
| Accounting and other adjustments | -26,538 | -30,872 | -31,545 | -42,348 | -43,251 | -26,900 | -25,800 | -25,000 |
| Total central government own current expenditure | 238,236 | 244,674 | 262,444 | 275,409 | 297,748 | 313,200 | 332,600 | 353,300 |

(1) See footnote to Table 1.15..

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Table 4.3 Central government own capital expenditure by department, 1998–99 to 2005–06

| | resources, £ million | | | | | | | |
|---|----------------------|--------------|--------------|---------------|-------------------|---------------|---------------|---------------|
| | 1998–99 | 1999–00 | 2000–01 | 2001–02 | 2002–03 | 2003–04 | 2004–05 | 2005–06 |
| | outturn | outturn | outturn | outturn | estimated outturn | plans | plans | plans |
| Outturn data in this table fall within the scope of National | | | | | | | | |
| Within Capital Budget DEL⁽¹⁾ | | | | | | | | |
| Education and Skills | 15 | 16 | 42 | 148 | 218 | 146 | 28 | 43 |
| Health | -343 | -119 | -113 | 502 | 804 | 1,287 | 1,836 | 2,816 |
| Transport | 576 | 477 | 447 | 671 | 774 | 705 | 837 | 599 |
| Office of the Deputy Prime Minister | 19 | 62 | 64 | 526 | 140 | 9 | 9 | 8 |
| Local Government | 1 | 1 | 1 | 0 | 11 | 39 | 61 | 31 |
| Home Office | 305 | 228 | 244 | 449 | 614 | 828 | 788 | 751 |
| Lord Chancellor's Departments | 43 | 11 | 16 | 52 | 63 | 46 | 46 | 62 |
| Attorney General's Departments | 5 | 4 | 14 | 22 | 11 | 15 | 14 | 15 |
| Defence | 5,340 | 4,067 | 5,410 | 5,850 | 6,323 | 6,140 | 6,417 | 7,051 |
| Foreign and Commonwealth Office | 86 | 88 | 105 | 60 | 68 | 57 | 71 | 84 |
| International Development | -22 | 25 | -16 | 24 | 13 | 11 | 18 | 14 |
| Trade and Industry | 24 | 5 | 49 | 65 | 381 | 502 | 167 | 104 |
| Environment, Food and Rural Affairs | 145 | 159 | 136 | 232 | 295 | 279 | 272 | 280 |
| Culture, Media and Sport | 75 | 35 | -2 | 12 | 45 | 63 | 34 | 48 |
| Work and Pensions | -307 | 37 | 33 | 138 | 194 | 25 | 228 | 90 |
| Scotland | 158 | 173 | 245 | 303 | 801 | 1,170 | 1,348 | 1,456 |
| Wales | 25 | -44 | 60 | 57 | 116 | 284 | 342 | 385 |
| Northern Ireland Executive | 172 | 175 | 233 | 286 | 496 | 363 | 403 | 433 |
| Northern Ireland Office | 23 | 25 | 35 | 18 | 54 | 64 | 57 | 72 |
| Chancellor's Departments | 92 | 87 | -223 | 205 | 398 | 272 | 317 | 308 |
| Cabinet Office | 231 | 202 | 202 | 210 | 236 | 619 | 238 | 247 |
| Allowance for shortfall | | | | | -1,151 | | | |
| Total within Capital Budget DEL | 6,662 | 5,713 | 6,982 | 9,832 | 10,903 | 12,925 | 13,529 | 14,897 |
| Within Capital Departmental AME | | | | | | | | |
| Education and Skills | 1 | 3 | 2 | 1 | 1 | 1 | 1 | 1 |
| Defence | | | | 158 | | | | |
| Foreign and Commonwealth Office | | | | 5 | 5 | 5 | 5 | 5 |
| Trade and Industry | -226 | 919 | 1,260 | | 557 | -390 | -464 | -416 |
| Environment, Food and Rural Affairs | 9 | 2 | 1 | 1 | 1 | 1 | 1 | 1 |
| Culture, Media and Sport | 367 | 449 | 168 | 27 | 10 | 10 | 10 | 10 |
| Work and Pensions | | 29 | 22 | 75 | 77 | 90 | 101 | 109 |
| Northern Ireland Executive | | | | | | 125 | 200 | 200 |
| Total within Capital Departmental AME | 151 | 1,402 | 1,453 | 266 | 652 | -156 | -145 | -89 |
| Classification changes to national accounts | 3,954 | 5,880 | 6,003 | 6,695 | 6,765 | 9,587 | 9,949 | 10,785 |
| Accounting and other adjustments | -3,015 | -5,824 | -6,776 | -6,391 | -6,448 | -5,000 | -3,600 | -3,300 |
| Total central government own capital expenditure | 7,752 | 7,172 | 7,662 | 10,402 | 11,872 | 17,400 | 19,700 | 22,200 |

(1) See footnote (1) to Table 1.15.

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**Table 4.4 Central Government own expenditure by economic category
1998–99 to 2005–06**

| Outturn data in this table fall within the scope of National | | | | | | | | resources, £ million |
|--|--------------------|--------------------|--------------------|--------------------|---------------------------------|------------------|------------------|----------------------|
| | 1998–99 outturn | 1999–00 outturn | 2000–01 outturn | 2001–02 outturn | 2002–03 estimated outturn | 2003–04 plans | 2004–05 plans | 2005–06 plans |
| Central government current expenditure | | | | | | | | |
| Pay ⁽¹⁾ | 20,799 | 23,356 | 24,339 | 25,723 | 28,282 | 30,898 | 31,910 | 32,841 |
| Procurement of goods and services ⁽¹⁾ | 69,657 | 73,649 | 80,809 | 89,357 | 100,068 | 104,236 | 110,350 | 119,106 |
| Subsidies | 6,609 | 6,405 | 6,496 | 7,812 | 7,470 | 6,919 | 6,795 | 6,925 |
| Social benefits and other grants to private sector | 104,807 | 114,190 | 120,380 | 129,003 | 135,446 | 137,826 | 144,001 | 151,432 |
| Current transfers abroad | 1,639 | 1,768 | 2,290 | 165 | 7,434 | 3,897 | 4,763 | 6,052 |
| Debt interest | 28,760 | 24,927 | 25,945 | 22,051 | 20,845 | 21,833 | 23,214 | 24,277 |
| Accounting adjustments ⁽³⁾ | 5,964 | 379 | 2,185 | 1,298 | -1,797 | 7,600 | 11,500 | 12,700 |
| Total central government current expenditure | 238,236 | 244,674 | 262,444 | 275,409 | 297,748 | 313,200 | 332,600 | 353,300 |
| Central government capital expenditure | | | | | | | | |
| Capital expenditure on assets ⁽²⁾ | 7,293 | 5,078 | 3,303 | 5,032 | 6,662 | 8,994 | 10,136 | 10,957 |
| Stock building | 0 | 7 | 18 | -42 | 27 | -23 | -21 | -20 |
| Capital grants | 2,959 | 3,321 | 3,620 | 5,742 | 6,143 | 8,958 | 9,135 | 10,012 |
| Accounting adjustments ⁽³⁾ | -2,499 | -1,233 | 721 | -329 | -960 | -600 | 500 | 1,300 |
| Total central government capital expenditure | 7,752 | 7,172 | 7,662 | 10,402 | 11,872 | 17,400 | 19,700 | 22,200 |
| Total central government own expenditure | 245,988 | 251,846 | 270,106 | 285,811 | 309,620 | 330,600 | 352,300 | 375,600 |

(1) Excludes pay and procurement of public corporations such as NHS trusts.

(2) Net of sales of capital assets and before depreciation.

(3) Includes allowance for shortfall and special reserve in 2002–03, and reserve and invest to save budget in 2003–04 to 2005–06.

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Outturn data in this table fall within the scope of National

Table 4.5 Central government own expenditure by function, 1997–98 to 2005–06

| | cash, £ million | | | | | | resources, £ million | | |
|---|--------------------|--------------------|--------------------|--------------------|--------------------|---------------------------------|----------------------|------------------|------------------|
| | 1997–98 outturn | 1998–99 outturn | 1999–00 outturn | 2000–01 outturn | 2001–02 outturn | 2002–03 estimated outturn | 2003–04 plans | 2004–05 plans | 2005–06 plans |
| Education⁽¹⁾ | | | | | | | | | |
| Under fives | 637 | 135 | 127 | 59 | 136 | 218 | 244 | 537 | 727 |
| Schools | 1,368 | 1,383 | 1,445 | 1,569 | 1,619 | 1,724 | 1,748 | 1,778 | 1,844 |
| Further Education | 3,587 | 3,661 | 4,030 | 4,350 | 6,095 | 6,676 | 7,145 | 7,560 | 8,211 |
| Higher Education | 4,726 | 4,746 | 5,318 | 6,013 | 5,957 | 6,265 | 6,594 | 7,377 | 7,713 |
| Student support (including mandatory awards & access fund) | 557 | 629 | 1,176 | 1,478 | 1,375 | 1,782 | 2,003 | 1,975 | 2,160 |
| Miscellaneous educational services, research and administration | 991 | 956 | 1,082 | 900 | 1,222 | 1,796 | 2,350 | 2,572 | 2,763 |
| Total education⁽¹⁾ | 11,866 | 11,510 | 13,178 | 14,369 | 16,404 | 18,461 | 20,084 | 21,799 | 23,418 |
| Health and personal⁽¹⁾ social services | | | | | | | | | |
| National Health Service hospitals | 41,321 | 43,830 | 47,612 | 50,917 | 56,924 | 63,368 | 70,473 | 77,143 | 84,688 |
| Central health and other services | 903 | 858 | 968 | 961 | 1,096 | 1,171 | 1,418 | 1,415 | 1,472 |
| Total health⁽¹⁾ | 42,224 | 44,688 | 48,580 | 51,878 | 58,020 | 64,539 | 71,891 | 78,558 | 86,160 |
| Personal social services | 466 | 467 | 529 | 599 | 707 | 954 | 1,018 | 1,169 | 1,284 |
| Total health and personal social services⁽¹⁾ | 42,690 | 45,155 | 49,109 | 52,477 | 58,727 | 65,493 | 72,909 | 79,727 | 87,444 |
| Transport | | | | | | | | | |
| National roads | 1,992 | 1,842 | 1,882 | 1,956 | 2,162 | 2,301 | 2,254 | 2,407 | 2,485 |
| Local roads | 0 | 1 | 1 | 0 | 0 | 0 | 0 | 0 | 0 |
| Local transport | 203 | 288 | 332 | 332 | 317 | 336 | 353 | 370 | 383 |
| Ports | 5 | 1 | 1 | 1 | 12 | 10 | 4 | 154 | 154 |
| Marine, coastguard, shipping and civil aviation services | 1 | 29 | 31 | 58 | 161 | 86 | 97 | 98 | 98 |
| Driver and vehicle licensing and testing | 165 | 92 | 115 | 128 | 123 | 201 | 157 | 158 | 157 |
| National and International rail services | 1,532 | 1,393 | 1,141 | 978 | 1,796 | 2,388 | 3,574 | 3,545 | 4,047 |
| UK Maritime Agency | 83 | 84 | 90 | 95 | 99 | 112 | 106 | 106 | 106 |
| Other transport services | 215 | 150 | 276 | 307 | 353 | 477 | 715 | 793 | 920 |
| Total transport | 4,196 | 3,880 | 3,869 | 3,855 | 5,023 | 5,911 | 7,260 | 7,631 | 8,350 |
| Housing | | | | | | | | | |
| Social housing | 729 | 922 | 1,019 | 1,343 | 1,813 | 1,416 | 1,500 | 1,696 | 1,721 |
| Other | 1,062 | 678 | 611 | 674 | 1,193 | 1,162 | 1,298 | 1,254 | 1,448 |
| Total housing | 1,791 | 1,600 | 1,630 | 2,017 | 3,006 | 2,578 | 2,798 | 2,950 | 3,169 |
| Other environmental services | | | | | | | | | |
| Environmental protection | 646 | 663 | 683 | 166 | 254 | 276 | 313 | 318 | 327 |
| Countryside and water | -79 | -80 | 278 | 888 | 1,294 | 1,455 | 1,661 | 1,698 | 1,767 |
| Urban | 103 | 93 | 61 | 21 | 140 | 327 | 378 | 412 | 420 |
| Other | 641 | 678 | 703 | 1,167 | 1,229 | 1,371 | 1,415 | 1,436 | 1,498 |
| Total other environmental services | 1,311 | 1,354 | 1,725 | 2,242 | 2,917 | 3,429 | 3,767 | 3,864 | 4,012 |
| Law, order and protective services | | | | | | | | | |
| Administration of justice | 2,854 | 2,880 | 2,989 | 3,515 | 3,706 | 4,185 | 3,915 | 4,069 | 4,219 |
| Prisons and offender programmes | 2,055 | 2,249 | 2,244 | 2,135 | 2,898 | 3,258 | 3,360 | 3,422 | 3,619 |
| Police | 925 | 895 | 849 | 1,022 | 1,701 | 2,180 | 2,373 | 2,470 | 2,856 |
| Immigration and citizenship | 256 | 217 | 797 | 1,398 | 1,729 | 1,801 | 1,745 | 1,710 | 1,733 |
| Fire | 55 | 58 | 62 | 74 | 91 | 212 | 144 | 170 | 145 |
| Civil defence | 24 | 3 | 3 | 2 | 2 | 3 | 3 | 3 | 3 |
| Constitutional and community services | 52 | 59 | 187 | 75 | 73 | 92 | 144 | 136 | 138 |
| Central and miscellaneous services | 435 | 466 | 513 | 606 | 682 | 707 | 1,049 | 1,047 | 1,163 |
| Total law, order and protective services | 6,656 | 6,827 | 7,644 | 8,827 | 10,882 | 12,438 | 12,733 | 13,027 | 13,876 |

(1) See footnote (1) to Table 3.8.

4. CENTRAL GOVERNMENT OWN EXPENDITURE

Table 4.5 Central government own expenditure by function, 1997–98 to 2005–06 (continued)

| | cash, £ million | | | | | | resources, £ million | | |
|--|--------------------|--------------------|--------------------|--------------------|--------------------|---------------------------------|----------------------|------------------|------------------|
| | 1997–98 outturn | 1998–99 outturn | 1999–00 outturn | 2000–01 outturn | 2001–02 outturn | 2002–03 estimated outturn | 2003–04 plans | 2004–05 plans | 2005–06 plans |
| Defence | | | | | | | | | |
| Defence budget | 21,506 | 22,521 | 22,594 | 24,833 | 23,992 | 24,846 | 25,889 | 26,605 | 27,510 |
| Receipts for sale of married quarters | -700 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Total defence | 20,806 | 22,521 | 22,594 | 24,833 | 23,992 | 24,846 | 25,889 | 26,605 | 27,510 |
| International development assistance and other international services | | | | | | | | | |
| International development assistance | 1,770 | 2,039 | 2,275 | 2,747 | 3,198 | 3,368 | 3,555 | 3,634 | 4,403 |
| Other international services | 1,078 | 1,102 | 1,154 | 1,283 | 1,912 | 3,134 | 1,590 | 1,469 | 1,538 |
| Total international development assistance and other services | 2,848 | 3,141 | 3,429 | 4,030 | 5,110 | 6,502 | 5,145 | 5,103 | 5,941 |
| Trade industry, energy, employment and training | | | | | | | | | |
| Regional and other industrial support | 1,239 | 1,290 | 1,136 | 1,447 | 1,786 | 2,104 | 1,892 | 1,906 | 1,991 |
| Trade, scientific and technological support | 2,112 | 2,317 | 2,233 | 2,428 | 2,685 | 3,150 | 3,263 | 3,500 | 3,720 |
| Support for aerospace, shipbuilding, coal, steel | 111 | 21 | 211 | 241 | 438 | 682 | 674 | 705 | 509 |
| Employment | 1,807 | 2,076 | 2,430 | 3,196 | 3,874 | 2,930 | 3,229 | 3,220 | 3,895 |
| Training | 1,691 | 1,512 | 1,626 | 1,478 | 1,248 | 1,615 | 1,669 | 1,680 | 1,741 |
| Departmental administration and other services | 284 | 273 | 296 | 366 | 485 | 608 | 595 | 664 | 869 |
| Total trade, industry, energy, employment and training | 7,244 | 7,489 | 7,932 | 9,156 | 10,516 | 11,089 | 11,322 | 11,675 | 12,725 |
| Agriculture, fisheries, food and forestry | | | | | | | | | |
| Market support under CAP | 2,558 | 2,834 | 2,574 | 2,992 | 2,883 | 3,043 | 2,982 | 2,987 | 3,014 |
| Other agriculture, fisheries and food | 1,185 | 1,175 | 1,210 | 1,983 | 3,761 | 2,218 | 1,987 | 2,057 | 2,064 |
| Forestry | 89 | 90 | 104 | 104 | 111 | 114 | 124 | 129 | 131 |
| Total agriculture, fisheries, food and forestry | 4,681 | 4,546 | 4,220 | 5,079 | 6,755 | 5,375 | 5,093 | 5,173 | 5,209 |
| Culture, Media and Sport | | | | | | | | | |
| Museums and galleries | 272 | 268 | 290 | 287 | 361 | 412 | 376 | 398 | 422 |
| Other arts and heritage | 482 | 483 | 503 | 487 | 560 | 629 | 664 | 697 | 763 |
| Libraries | 141 | 124 | 136 | 114 | 159 | 166 | 145 | 147 | 152 |
| Films | 23 | 22 | 25 | 24 | 24 | 27 | 27 | 27 | 27 |
| Tourism | 64 | 65 | 67 | 91 | 171 | 167 | 107 | 107 | 112 |
| Sport and recreation | 115 | 116 | 128 | 72 | 93 | 153 | 162 | 157 | 165 |
| Broadcasting | 12 | 8 | 12 | 12 | 13 | 13 | 13 | 13 | 13 |
| Administration | 47 | 50 | 49 | 53 | 54 | 44 | 52 | 63 | 65 |
| Lottery | 803 | 1,488 | 1,618 | 1,514 | 1,313 | 1,593 | 1,904 | 1,644 | 1,298 |
| Total Culture, Media and Sport | 1,959 | 2,624 | 2,828 | 2,654 | 2,748 | 3,204 | 3,450 | 3,253 | 3,017 |

4. CENTRAL GOVERNMENT OWN EXPENDITURE

Table 4.5 Central government own expenditure by function, 1997–98 to 2005–06 (continued)

| | cash, £ million | | | | | resources, £ million | | | |
|--|--------------------|--------------------|--------------------|--------------------|---------------------------------|----------------------|------------------|------------------|------------------|
| | 1997–98 outturn | 1998–99 outturn | 1999–00 outturn | 2000–01 outturn | 2001–02 estimated outturn | 2002–03 plans | 2003–04 plans | 2004–05 plans | 2005–06 plans |
| Social protection | | | | | | | | | |
| Pension benefits | 34,483 | 36,552 | 38,731 | 40,187 | 43,635 | 46,057 | 48,368 | 50,450 | 52,808 |
| Widows' benefits | 1,021 | 1,008 | 1,023 | 1,019 | 982 | 1,124 | 1,111 | 1,027 | 952 |
| Unemployment, incapacity and other benefits | 7,804 | 7,636 | 7,304 | 7,052 | 7,822 | 9,071 | 9,137 | 9,109 | 9,390 |
| Industrial injury benefits | 768 | 783 | 785 | 779 | 800 | 791 | 728 | 705 | 722 |
| Family benefits | 10,022 | 10,430 | 11,937 | 13,419 | 14,173 | 15,816 | 18,663 | 21,945 | 23,489 |
| War pensions | 1,288 | 1,264 | 1,256 | 1,411 | 1,238 | 1,187 | 1,158 | 1,107 | 1,069 |
| Disability benefits | 9,942 | 10,547 | 11,148 | 11,688 | 12,567 | 13,358 | 14,008 | 14,743 | 15,560 |
| Income support | 16,720 | 16,215 | 16,765 | 18,185 | 19,116 | 18,923 | 19,751 | 18,650 | 18,614 |
| Social Fund | 117 | 116 | 117 | 120 | 187 | 228 | 261 | 267 | 273 |
| Housing benefits | 618 | 602 | 449 | 302 | 315 | 323 | 335 | 347 | 360 |
| Administration and miscellaneous services | 3,115 | 2,868 | 3,117 | 3,332 | 2,892 | 3,509 | 3,026 | 3,374 | 3,115 |
| Total social protection | 85,898 | 88,021 | 92,632 | 97,494 | 103,727 | 110,387 | 116,546 | 121,724 | 126,352 |
| Central administration and associated expenditure | | | | | | | | | |
| Public and common services | 4,538 | 5,017 | 5,528 | 5,869 | 6,993 | 8,646 | 9,465 | 9,642 | 10,373 |
| EC Net Payments | 2,153 | 3,590 | 2,806 | 84 | 113 | 110 | 128 | 128 | 128 |
| Total Central administration and associated expenditure | 6,691 | 8,607 | 8,334 | 5,953 | 7,106 | 8,756 | 9,593 | 9,770 | 10,501 |
| Total expenditure on services⁽²⁾ | 198,637 | 207,275 | 219,124 | 232,986 | 256,913 | 278,469 | 296,589 | 312,301 | 331,524 |
| Central government debt interest | 29,307 | 28,760 | 24,927 | 25,945 | 22,051 | 20,846 | 21,833 | 23,216 | 24,364 |
| Net Public Service pensions ⁽³⁾ | 5,352 | 4,681 | 5,223 | 7,327 | 7,749 | 7,624 | 2,766 | 2,785 | 3,128 |
| Other adjustments | 7,102 | 5,272 | 2,572 | 3,849 | -902 | 2,681 | 9,400 | 14,000 | 16,500 |
| Total Central Government own expenditure⁽⁴⁾ | 240,398 | 245,988 | 251,846 | 270,106 | 285,811 | 309,620 | 330,600 | 352,300 | 375,600 |

(2) Central government own expenditure on services. For definition of expenditure on services, see Appendix F.

(3) See footnote (3) to Table 3.8.

(4) For definition, see table 4.1, see also footnotes to Table 3.2.

4. CENTRAL GOVERNMENT OWN EXPENDITURE
